

**South Adams County
Fire Protection District**

Financial Statements
with Independent Auditor's Report

December 31, 2023



**South Adams County
Fire Protection District**
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December 31, 2023

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Business Advisors

Independent Auditor's Report

Board of Directors
South Adams County Fire Protection District
Commerce City, Colorado

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of South Adams County Fire Protection District (the District) as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of governmental activities, each major fund, and the aggregate remaining fund information of the District as of December 31, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.



Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplementary information listed in the table of contents including the schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information listed in the table of contents including the schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.



Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated July 25, 2024, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

Hick & Company, PC

Englewood, Colorado
July 25, 2024



South Adams County Fire Protection District

Management's Discussion and Analysis

December 31, 2023

Introduction

The South Adams County Fire Protection District (the District) management's discussion and analysis is intended to provide the reader and user of our financial statements with (a) an understanding of the financial issues of the District; (b) an overview of the District's financial activities; (c) an explanation of the changes in the District's financial position; (d) an explanatory analysis of the variations of the annual, approved budgets, and , (e) an assessment of any future financial or operating issues of the District.

Overview of the Financial Statements of the District

The discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) the notes to the financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

Government-wide Financial Statements. The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position, prepared using the full accrual basis of accounting, provides information on all of the District's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, the comparison of changes in net position may provide a useful method of evaluating whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flow in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Fund Financial Statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District are governmental funds.

South Adams County Fire Protection District

Management's Discussion and Analysis

December 31, 2023

Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between the governmental funds and governmental activities.

The District maintains three funds, the general fund, capital fund, and impact fee fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenue, expenditures, and changes in fund balance.

The District adopts an annual appropriated budget for all funds. The general fund and a budgetary comparison statement has been provided to demonstrate compliance with the budget on page 38. The capital fund budgetary comparison is on page 47 as Supplementary Information. The impact fee fund budgetary comparison is on page 48 as Supplementary Information.

The government-wide and governmental fund financial statements can be found on pages 5-9 of this report.

Notes to the Financial Statements. The notes provide additional information that is necessary to acquire a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 10-37 of this report.

Other Information. In addition to the basic financial statements and accompanying notes, the report also presents required supplementary information concerning the District's pension benefits to its employees. Required supplementary information can be found on pages 38-46 of this report.

South Adams County Fire Protection District

Management's Discussion and Analysis

December 31, 2023

Government-wide Financial Analysis

Statement of Net Position

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the District, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by approximately \$50.2 million at the close of 2023.

	2023	2022
Assets:		
Current assets	\$ 46,014,368	\$38,966,080
Noncurrent assets	0	4,906,243
Capital assets, net	39,882,159	39,577,739
Total assets	<u>\$ 85,896,527</u>	<u>\$ 83,450,062</u>
Deferred outflows of resources	<u>\$ 7,736,527</u>	<u>\$ 3,801,746</u>
Liabilities:		
Current liabilities	\$ 883,403	\$ 1,366,797
Noncurrent liabilities	12,465,039	10,626,329
Total liabilities	<u>\$ 13,348,442</u>	<u>\$ 11,993,126</u>
Deferred inflows of resources	<u>\$ 30,019,609</u>	<u>\$ 27,199,055</u>
Net position:		
Net investment in capital assets	\$ 30,936,159	\$ 29,113,306
Restricted	831,700	1,531,754
Unrestricted	18,497,144	17,414,567
Total net position	<u>\$ 50,265,003</u>	<u>\$ 48,059,627</u>

The District's net position is comprised primarily of its \$30,936,159 (61.5%) investment in capital assets which include land, buildings, trucks, and equipment, less any related outstanding debt that was used to acquire those assets. The District uses these capital assets to provide a variety of services to its citizens. Accordingly, these assets are not available for future spending. The second largest component of net position is unrestricted funds of \$18,497,144 (36.8%) which may be used to meet the District's ongoing obligations. Unrestricted funds increased \$1,082,577 in 2023 primarily because revenues of the District exceeded expenses.

At the end of the current fiscal year, the District is able to report positive balances in all three categories of net position. The same situation held true for the prior year. Overall, the District's net position increased \$2,205,376.

At December 31, 2023, the District's cash and investments totaled \$16,204,759 which is approximately 18.9% of total assets. This represents an increase of \$1,279,485 from the prior year and results mainly from an increase in assessed values of property taxes.

South Adams County Fire Protection District

Management's Discussion and Analysis

December 31, 2023

Net capital assets for 2023 were \$39,882,159 or 46.4% of total assets. This was an increase of \$304,420 from the prior year and is primarily the result of construction in progress and the purchase of equipment.

Current liabilities decreased in 2023 due to timing of cash flows.

Statement of Activities

	2023	2022
Revenues:		
Program revenues		
Charges for service	\$ 252,810	\$ 225,926
Capital Grants	999,954	409,439
General revenues:		
Property Taxes	22,482,717	21,667,334
Specific Ownership	1,579,877	1,608,867
Impact Fees	516,584	530,762
Other	1,178,028	474,320
Total Revenues	<u>\$ 27,009,970</u>	<u>\$ 24,916,648</u>
Expenses:		
Public Safety – fire protection	\$ 24,804,594	\$ 18,684,546
Total Expenditures	<u>\$ 24,804,594</u>	<u>\$ 18,684,546</u>
Change in net position	2,205,376	6,232,102
Net position beginning of year	48,059,627	41,827,525
Net position end of year	<u><u>\$ 50,265,003</u></u>	<u><u>\$ 48,059,627</u></u>

Governmental activities increased the District's net position by \$2,205,376 for 2023 which is a substantial increase from the prior year. The increase is mainly attributable to an increase in revenues, most of which is attributable to the increase in property tax revenues.

Financial Analysis of Governmental Funds

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the District itself, or a group or individual delegating authority to assign resources for use for particular purposes by the District's Board of Directors.

South Adams County Fire Protection District

Management's Discussion and Analysis

December 31, 2023

At December 31, 2023, the District's governmental funds balance was \$15,553,174, an increase of \$930,835 from the prior year. The increase is the result of an increase in property taxes receivable. Approximately 45.6% of this amount constitutes an amount assigned for future capital expenditures and restricted in compliance with the TABOR emergency reserve requirement. 0.4% of this amount is not spendable in prepaids. The remaining 54% is unassigned and available for future expenditures.

General Fund Budgetary Highlights

General Fund revenue exceeded budget by \$908,414, approximately 3.7%. The primary contributing factors to this variance was a greater than expected investment earnings revenues.

General fund expenditures were \$918,623, or approximately 3.9% less than the budget mainly because of less than budgeted salaries expense and insurance cost.

See page 38 of this report for details of General Fund revenue and expenditures compared to budget.

Capital expenditures were less than the budget amount mainly because of cost savings on Capital projects.

See page 47 of this report for details of Capital Fund revenue and expenditures compared to budget.

Capital Asset and Debt Administration

Capital assets (net of accumulated depreciation) increased in 2023 by \$304,420 because of construction to improve capital assets.

Additional information on the District's capital assets can be found in Note 5 on page 18 of this report.

Requests for Information

This financial report is designed to provide a general overview of the finances for the District. Questions concerning any of the information in this report or requests for additional information should be addressed to: South Adams County Fire District No. 4, 6050 Syracuse St, Commerce City, Colorado 80022.

Basic Financial Statements

South Adams County Fire Protection District

Statement of Net Position

December 31, 2023

Assets	Total
Cash and investments	\$ 16,204,759
Accounts receivable	6,408
Receivable from county treasurer	145,660
Property taxes receivable	29,596,339
Inventory	61,202
Capital assets, not being depreciated	478,247
Capital assets, being depreciated, net	39,403,912
Total Assets	85,896,527
Deferred Outflows of Resources	
Pension related amounts	7,736,527
Total deferred outflows of resources	7,736,527
Liabilities	
Accounts payable	427,996
Accrued liabilities	436,859
Accrued interest payable	18,548
Net pension liabilities	3,291,218
Noncurrent liabilities	
Due within one year	1,066,821
Due in more than one year	8,107,000
Total Liabilities	13,348,442
Deferred Inflows of Resources	
Deferred property taxes	29,596,339
Pension related amounts	423,270
Total deferred inflows of resources	30,019,609
Net Position	
Net investment in capital assets	30,936,159
Restricted for:	
Emergencies	831,700
Unrestricted	18,497,144
Total Net Position	\$ 50,265,003

South Adams County Fire Protection District

Statement of Activities

For the Year Ended December 31, 2023

Functions/Programs	Expenses	Program Revenues		Total
		Charges for Services	Capital Grants and Contributions	
Primary Government				
Governmental Activities				
Fire protection and emergency services	\$ 24,541,720	\$ 252,810	\$ 999,954	\$ (23,288,956)
Interest on long-term debt	262,874	-	-	(262,874)
Total Governmental Activities	<u>\$ 24,804,594</u>	<u>\$ 252,810</u>	<u>\$ 999,954</u>	<u>(23,551,830)</u>
General Revenues				
Property Taxes				22,482,717
Specific Ownership taxes				1,579,877
Impact fees				516,584
Interest earnings				994,604
Other revenue				183,424
Total General Revenues				<u>25,757,206</u>
Change in Net Position				2,205,376
Net Position, Beginning of Year				<u>48,059,627</u>
Net Position, End of Year				<u>\$ 50,265,003</u>

South Adams County Fire Protection District
Balance Sheet
Governmental Funds
December 31, 2023

	General Fund	Capital Fund	Impact Fee Fund	Total Governmental Funds
Assets				
Cash and Investments	\$ 9,950,622	\$ 5,214,173	\$ 1,039,964	\$ 16,204,759
Accounts Receivable	6,408	-	-	6,408
Receivable from county treasurer	145,660	-	-	145,660
Property Taxes Receivable	29,596,339	-	-	29,596,339
Inventory	61,202	-	-	61,202
Total Assets	39,760,231	5,214,173	1,039,964	46,014,368
Liabilities				
Accounts Payable	427,996	-	-	427,996
Accrued Liabilities	436,859	-	-	436,859
Total Liabilities	864,855	-	-	864,855
Deferred Inflows of Resources				
Deferred property taxes	29,596,339	-	-	29,596,339
Total deferred inflows of resources	29,596,339	-	-	29,596,339
Fund Balance				
Nonspendable:				
Inventory	61,202	-	-	61,202
Restricted for:				
Emergencies	831,700	-	-	831,700
Assigned for:				
Capital Projects	-	5,214,173	1,039,964	6,254,137
Unrestricted, Unassigned	8,406,135	-	-	8,406,135
Total Fund Balance	9,299,037	5,214,173	1,039,964	15,553,174
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$ 39,760,231	\$ 5,214,173	\$ 1,039,964	
Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because:				
Other long-term assets are not available to pay for current period expenditures and, therefore, are not reported in the funds:				
Capital assets, net				39,882,159
Net pension liability is not due and payable in the current period and, therefore, is not reported in the funds.				(3,291,218)
Deferred outflows and inflows of resources that represent acquisition or consumption of net position that applies to future periods and, therefore, not reports in the funds:				
Deferred outflows				7,736,527
Deferred inflows				(423,270)
Long-term liabilities, including loans payable and related accrued interest, are not due and payable in the current period and therefore are not reported in the funds:				
Long-term leases				(8,946,000)
Accrued interest				(18,548)
Compensated absences				(227,821)
Total Net Position of Governmental Activities				\$ 50,265,003

See Notes to the Financial Statements.

South Adams County Fire Protection District
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2023

	General	Capital Fund	Impact Fee Fund	Total Governmental Funds
Revenues				
General Property Taxes	\$ 22,482,717	\$ -	\$ -	\$ 22,482,717
Specific Ownership Taxes	1,579,877	-	-	1,579,877
Investment Earnings	994,604	-	-	994,604
Fire Protection	184,863	-	-	184,863
Ambulance Lease and Service	67,947	-	-	67,947
Grant Revenue	-	999,954	-	999,954
Impact Fees	-	-	516,584	516,584
Other	183,424	-	-	183,424
Total Revenues	<u>25,493,432</u>	<u>999,954</u>	<u>516,584</u>	<u>27,009,970</u>
Expenditures				
Salaries and Benefits	15,494,678	-	-	15,494,678
General Expenses	1,819,351	-	-	1,819,351
Fire Prevention	126,098	-	-	126,098
Contribution - Volunteer Pension	171,481	-	-	171,481
Contribution - Old Hire Pension	149,392	-	-	149,392
Radio Maintenance	638,064	-	-	638,064
Vehicle Maintenance	524,329	-	-	524,329
Equipment Maintenance	46,037	-	-	46,037
Equipment and Supplies	466,299	-	-	466,299
Building Maintenance	651,210	-	-	651,210
Insurance	571,176	-	-	571,176
Training	255,733	-	-	255,733
Capital Outlay	-	3,381,541	-	3,381,541
Debt Service				
Principal	1,518,433	-	-	1,518,433
Interest and Fiscal Charges	265,313	-	-	265,313
Total Expenditures	<u>22,697,594</u>	<u>3,381,541</u>	<u>-</u>	<u>26,079,135</u>
Excess Revenues Over (Under) Expenditures	<u>2,795,838</u>	<u>(2,381,587)</u>	<u>516,584</u>	<u>930,835</u>
Other Financing Sources (Uses)				
Transfers from (to) other funds	-	667,963	(667,963)	-
Total Other Financing Sources (Uses)	<u>-</u>	<u>667,963</u>	<u>(667,963)</u>	<u>-</u>
Net Change in Fund Balances	2,795,838	(1,713,624)	(151,379)	930,835
Fund Balances, Beginning of year	<u>6,503,199</u>	<u>6,927,797</u>	<u>1,191,343</u>	<u>14,622,339</u>
Fund Balances, End of year	<u>\$ 9,299,037</u>	<u>\$ 5,214,173</u>	<u>\$ 1,039,964</u>	<u>\$ 15,553,174</u>

See Notes to the Financial Statements.

South Adams County Fire Protection District
Reconciliation of the Statement of Revenues, Expenditures and Changes in
Fund Balances of Governmental Funds to the Statement of Activities
Governmental Funds
For the Year Ended December 31, 2023

**Amounts Reported for Governmental Activities
in the Statement of Activities are Different Because:**

Net Change in Fund Balances of Governmental Funds	\$ 930,835
Capital outlays to purchase or construct capital assets are reported in governmental funds as expenditures. However, for governmental activities those costs are capitalized in the statement of net position and are allocated over their estimated useful lives as annual depreciation expense in the statement of activities.	
Capital Outlay	2,039,279
Depreciation Expense	(1,734,859)
The issuance of long-term debt (e.g. bonds, note payable) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.	
Long-term lease principal payments	1,518,433
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Change in net pension asset (liability)	(8,197,461)
Change in pension deferred outflows	3,934,781
Change in pension deferred inflows	3,777,854
Interest Expense - change in accrued interest	2,439
Compensated absences - change in liability	(65,925)
Change in Net Position of Governmental Activities	\$ <u>2,205,376</u>

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 1: Reporting Entity

The South Adams County Fire Protection District (the District) is a quasi-municipal corporation and political sub-division of the State of Colorado, and was organized in 1952 pursuant to the Colorado Special District Act (Title 32, Article 1, Colorado Revised Statutes). The District provides fire protection and emergency services to the citizens and their property within its jurisdiction.

The District follows the Governmental Accounting Standards Board (GASB) accounting pronouncements which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The District is not financially accountable for any other organization, nor is the District a component unit of any other primary governmental entity.

Note 2: Summary of Significant Accounting Policies

The more significant accounting policies of the District are described as follows:

Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the District. The effect of interfund activity has been removed from these statements. Governmental activities are normally supported by taxes and inter-governmental revenues.

The statement of net position reports all financial and capital resources of the District. The difference between the sum of assets and deferred outflows of resources and the sum of liabilities and deferred inflows of resources of the District is reported as net position.

The statement of activities demonstrates the degree to which the direct and indirect expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 2: Summary of Significant Accounting Policies *(Continued)*

Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Property taxes and interest associated with the current fiscal period are considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures, other than interest on long-term obligations, generally are recorded when a liability is incurred or the long-term obligation is paid.

The District reports the following major governmental funds:

The general fund is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The capital fund is used to account for financial resources to be used for the acquisition and construction of capital equipment and facilities.

The impact fee fund is used to account for impact fees charged on new development within the District and use of those funds for related capital projects.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 2: Summary of Significant Accounting Policies (Continued)

Budgets

In accordance with the State Budget Law, the District's Board of Directors holds public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The appropriation is at the total fund expenditures level and lapses at year end. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The total appropriation can only be modified upon completion of notification and publication requirements. The budget includes each fund on its basis of accounting.

The District did not amend its annual budget for the year ended December 31, 2023.

Pooled Cash and Investments

The District follows the practice of pooling cash and investments of all funds to maximize investment earnings. Except when required by trust or other agreements, all cash is deposited to and disbursed from a single bank account. Cash in excess of immediate operating requirements is pooled for deposit and investment flexibility. Investment earnings are allocated periodically to the participating funds based upon each fund's average equity balance in the total cash.

Interfund Balances

The District reports interfund balances that are representative of lending/borrowing arrangements between funds in the fund financial statements as due to/from other funds. The interfund balances have been eliminated in the government-wide statements.

Property Taxes

Property taxes are levied based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or in equal installments, at the taxpayer's election, in February and June. Delinquent taxpayers are notified in August and generally sales of the tax liens on delinquent properties are held in November and December. The County Treasurer remits the taxes collected monthly to the District.

Property taxes, net of estimated uncollectible taxes, are recorded initially as deferred inflows of resources in the year they are levied and measurable. The property tax revenues are recorded as revenue in the year they are available or collected.

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 2: Summary of Significant Accounting Policies (Continued)

Inventories

Inventories are valued at cost using the first-in, first-out method. Inventories in the General Fund consist of expendable supplies held for consumption, medical supplies, vehicle parts and uniforms. The cost is recorded as expenditures at the time individual inventory items are consumed.

Capital Assets

Capital assets, which include property, equipment, and infrastructure assets, are reported in the applicable governmental activities column of the government-wide financial statements. Capital assets are defined by the District as those assets with a cost of \$5,000 or greater and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable.

Depreciation expense has been computed using the straight-line method over the following estimated economic useful lives:

Buildings and Improvements	10 - 50 years
Vehicles	15 - 25 years
Equipment	5 - 25 years

Compensated Absences

District employees are permitted to accumulate earned, but unused vacation pay benefits. The maximum vacation leave hours that an employee may accumulate or receive upon separation of service is limited by the District's policy. All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements. The District's General Fund is used to liquidate compensated absences of the governmental activities.

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 2: Summary of Significant Accounting Policies (Continued)

Deferred Outflows and Inflows of Resources

In addition to assets and liabilities, the Statement of Net Position will sometimes report separate sections for deferred outflows and deferred inflows of resources. A deferred outflow of resources is a consumption of net position by the District that is applicable to a future reporting period, and a deferred inflow of resources is an acquisition of net position by the District that is applicable to a future reporting period. Both deferred outflows and inflows are reported in the Statement of Net Position but are not recognized in the financial statements as revenues and expenses until the period(s) to which they relate.

The District has certain items that relate to its pension plans that qualify for reporting as deferred outflows of resources and deferred inflows of resources. Deferred inflows of resources also consist of deferred property tax revenue. The deferred property tax revenue is deferred and recognized as an inflow of resources in the period that the amount becomes available.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires that District management make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosures of contingent assets, deferred outflows of resources, liabilities and deferred inflows of resources at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Fund Balances

Fund balance for governmental funds should be reported in classifications that comprise a hierarchy based on the extent to which the government is bound to honor constraints on the specific purposes for which spending can occur. Governmental funds report up to five classifications of fund balance: nonspendable, restricted, committed, assigned and unassigned. Because circumstances differ among governments, not every government or every governmental fund will present all of these components. The following classifications describe the relative strength of the spending constraints.

Non-spendable fund balance - The portion of fund balance that cannot be spent because it is either not in spendable form (such as prepaid amounts or inventory) or is legally or contractually required to be maintained intact.

Restricted fund balance - The portion of fund balance constrained to being used for a specific purpose by external parties (such as grantors or bondholders), constitutional provisions or enabling legislation.

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 2: Summary of Significant Accounting Policies (Continued)

Fund Balances (Continued)

Committed fund balance - The portion of fund balance constrained for specific purposes according to limitations imposed by the District's highest level of decision-making authority, the Board of Directors, prior to the end of the current fiscal year. The constraint may be removed or changed only through formal action of the Board of Directors.

Assigned fund balance - The portion of fund balance that is constrained by the government's intent to be used for specific purposes but is neither restricted nor committed. Intent is expressed by the Board of Directors to be used for a specific purpose. Constraints imposed on the use of assigned amounts are more easily removed or modified than those imposed on amounts that are classified as committed.

Unassigned fund balance - The residual portion of fund balance that does not meet any of the above criteria.

If more than one classification of fund balance is available for use when an expenditure is incurred, it is the District's policy to use the most restrictive classification first.

Net Position

In the government-wide and proprietary fund financial statements, net position is classified in the following the following categories:

- *Net Investment in Capital Assets* - this classification consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds, mortgages, notes, or other borrowings attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources attributable to the acquisition, construction, or improvement of capital assets or related debt are also included in this component of net position.
- *Restricted Net Position* - this classification presents external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.
- *Unrestricted Net Position* - this classification represents the net position of the Authority, which is not restricted for any project or other purpose.

Fire Protection Postemployment Benefits Plan

The Governmental Accounting Standards Board (GASB) released Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions that was effective for the District for fiscal year ending December 31, 2018. This statement details the reporting requirements for employers regarding other post-employment benefit (OPEB) plans.

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 2: Summary of Significant Accounting Policies (Continued)

Fire Protection Postemployment Benefits Plan (Continued)

FPPA administers the Statewide Death & Disability Plan discussed in Note 7, which qualifies as a cost sharing multiple-employer defined benefit OPEB plan under the standard. This plan covers substantially all active full-time (and some part-time) employees of fire and police departments in Colorado. As it pertains to the requirements in Statement No. 75 regarding the FPPA Statewide Death & Disability Plan and the District, FPPA concluded that because all contributions to the plan are considered member contributions (and not employer), the employers' proportionate share of any Net OPEB liability (asset) is \$-0-.

Subsequent Events

Management of the District has evaluated subsequent events through July 23, 2024, the date the financial statements were available to be issued.

Note 3: Cash and Investments

Cash and investments as of December 31, 2023 consist of the following:

Cash on hand	\$ 249
Deposits with financial institutions	1,878,215
Investments	<u>14,326,295</u>
Total	<u>\$ 16,204,759</u>

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District has adopted a deposit policy, which follows state statutes, for custodial risk.

Deposits with Financial Institutions

The Colorado Public Deposit Protection Act (PDPA) requires all local government entities to deposit cash in eligible public depositories. Eligibility is determined by State regulations. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. The PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution or held in trust for all uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. At December 31, 2023, the District had bank deposits of \$1,385,269 collateralized with securities held by the financial institution's agent but not in the District's name.

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 3: Cash and Investments (Continued)

Investments

The District is required to comply with State statutes which specify investment instruments meeting defined rating, maturity, and concentration risk criteria in which the District may invest, which include the following. State statutes do not address custodial risk.

- Obligations of the United States and certain U.S. Agency securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Bankers' acceptances of certain banks
- Commercial paper
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts
- Local government investment pools

Interest Rate Risk - State statutes generally limit investments to an original maturity of five years unless the governing board authorizes the investment for a period in excess of five years.

Credit Risk - State statutes limit certain investments to those with specified ratings established by the nationally recognized statistical rating organizations, depending on the type of investment.

Concentration of Credit Risk - State statutes do not limit the amount the District may invest in a single issuer, except for corporate securities.

Local Government Investment Pools - As December 31, 2023, the District had \$14,326,295 invested in the Colorado Local Government Liquid Assets Trust (Colotrust) (the Trust). The Trust is an investment vehicle established for local government entities in Colorado to pool surplus funds. The Colorado Division of Securities administers and enforces the requirements of creating and operating the Trust. The Trust operates similarly to a money market fund and each share is equal in value to \$1.00. Colotrust is rated AAAM by Standard & Poor's. Colotrust records its investments at fair value and the District records its investment in Colotrust at net asset value as determined by fair value. A designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. The custodian's internal records identify the investments owned by the participating governments.

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 4: Interfund Receivables, Payables, and Transfers

The following schedule summarizes the District's transfers for the year ended December 31, 2023:

	<u>Transfer in Capital Fund</u>
Transfers Out:	
Impact Fee Fund	\$ 667,963
Total	<u>\$ 667,963</u>

The transfer from the Impact Fee Fund to the Capital Fund is for impact fees collected and used to fund capital expenditures.

Note 5: Capital Assets

Capital asset activity for the year ended December 31, 2023, was as follows:

	<u>Balance 12/31/22</u>	<u>Additions</u>	<u>Deletions</u>	<u>Transfers</u>	<u>Balance 12/31/23</u>
Governmental Activities					
Capital Assets, <i>Not Being Depreciated</i>					
Land	\$ 478,247	\$ -	\$ -	\$ -	\$ 478,247
Construction in Progress	8,055,566	1,017,326	-	(9,072,892)	-
Total Capital Assets, <i>Not Being Depreciated</i>	<u>8,533,813</u>	<u>1,017,326</u>	<u>-</u>	<u>(9,072,892)</u>	<u>478,247</u>
Capital Assets, <i>Being Depreciated</i>					
Buildings and Improvements	26,555,056	257,989	-	9,072,892	35,885,937
Vehicles and Accessories	10,946,163	126,291	-	-	11,072,454
Equipment	5,109,453	637,673	-	-	5,747,126
Total Capital Assets, <i>Being Depreciated</i>	<u>42,610,672</u>	<u>1,021,953</u>	<u>-</u>	<u>9,072,892</u>	<u>52,705,517</u>
Less Accumulated Depreciation					
Buildings and Improvements	(5,502,796)	(1,012,913)	-	-	(6,515,709)
Vehicles and Accessories	(3,790,645)	(446,752)	-	-	(4,237,397)
Equipment	(2,273,305)	(275,194)	-	-	(2,548,499)
Total Accumulated Depreciation	<u>(11,566,746)</u>	<u>(1,734,859)</u>	<u>-</u>	<u>-</u>	<u>(13,301,605)</u>
Total Capital Assets, <i>Being Depreciated, net</i>	<u>31,043,926</u>	<u>(712,906)</u>	<u>-</u>	<u>9,072,892</u>	<u>39,403,912</u>
Governmental Activities Capital Assets, <i>net</i>	<u>\$ 39,577,739</u>	<u>\$ 304,420</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 39,882,159</u>

Depreciation expense of \$1,734,859 for 2023 was charged to the fire protection and emergency services function of the District on the statement of activities.

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 6: Long-Term Obligations

The following is an analysis of the changes in the District's long-term obligations for the year ended December 31, 2023:

Governmental Activities	Balance 12/31/22	Additions	Deletions	Balance 12/31/23	Due Within One Year
Direct Placement Borrowings:					
Long-term leases					
Fire Engines (6/16)	\$ 193,786	\$ -	\$ (193,786)	\$ -	\$ -
HQ (6/16)	3,556,000	-	(410,000)	3,146,000	419,000
Fire Engine (12/16)	117,430	-	(117,430)	-	-
SCBA (12/19)	334,021	-	(334,021)	-	-
Turnout Gear (12/19)	53,196	-	(53,196)	-	-
Training Center (3/21)	6,210,000	-	(410,000)	5,800,000	420,000
Compensated Absences	161,896	65,925	-	227,821	227,821
Total	\$ 10,626,329	\$ 65,925	\$ (1,518,433)	\$ 9,173,821	\$ 1,066,821

On June 29, 2016, the District entered into a lease obligation with BOK Financial for the purchase of two new fire engines totaling \$1,359,000. The agreement calls for semi-annual payments of principal and interest commencing December 1, 2016, through December 1, 2023. Interest accrues at a rate of 1.93%.

On June 29, 2016, the District entered into a lease obligation with BOK Financial for the construction costs of a new headquarters building totaling \$5,830,000. The agreement calls for semi-annual payments of interest and annual payments of principal commencing December 1, 2016, through December 1, 2030. Interest accrues at a rate of 2.30%. The District has committed to various covenants that must be maintained to avoid events of default. The more significant covenants are for the District to pay any base rentals or additional rentals in accordance with the lease terms and the appropriation of funds to make all rental payments in accordance with the lease terms. In the event of default, the lessor has the right to recalculate the interest portion of the base rentals at the default rate and lease or sub-lease the property.

On December 23, 2016, the District entered into a lease obligation with PNC Equipment Finance, LLC for the purchase of a new fire engine totaling \$760,238. The agreement calls for annual principal and interest payments of \$120,586 commencing December 23, 2017, through December 23, 2023. Interest accrues at a rate of 2.687%.

On December 20, 2019, the District entered into a lease obligation with Community First National Bank for the purchase of SCBA equipment totaling \$559,520. The agreement calls for annual principal and interest payments of \$89,956 commencing December 20, 2020, through December 20, 2026. Interest accrues at a rate of 3.044%.

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 6: Long-Term Obligations (Continued)

On December 20, 2019, the District entered into a lease obligation with Community First National Bank for the purchase of turnout gear totaling \$126,760. The agreement calls for annual principal and interest payments of \$27,903 commencing December 20, 2020, through December 20, 2024. Interest accrues at a rate of 3.284%.

On March 17, 2021, the District entered into a lease obligation with BOK Financial for the acquisition and improvement of a building for a new training facility totaling \$7,000,000. The agreement calls for semiannual payments of interest and annual payments of principal commencing June 1, 2021, through December 1, 2035. Interest accrues at a rate of 2.60%. The District has committed to various covenants that must be maintained to avoid events of default. The more significant covenants are for the District to pay any base rentals or additional rentals in accordance with the lease terms and the appropriation of funds to make all rental payments in accordance with the lease terms. In the event of default, the lessor has the right to recalculate the interest portion of the base rentals at the default rate and lease or sub-lease the property.

The District has committed to various covenants for the lease of the fire engines, SCBA equipment and turnout gear that must be maintained to avoid events of default. The more significant covenants are the timely rent payment in accordance with the lease terms and the appropriation of funds to make all rent payments required pursuant to the lease. In the event of a default, the lessor has the option to take any action pursuant to the lease agreement or to take legal action to require the District to cure such default, including requiring the District to pay all amounts then currently due or the return of the related vehicles/equipment.

As of December 31, 2023, assets under long-term leases totaled \$13,545,036 and accumulated depreciation on those underlying assets totaled \$1,677,526.

The District's long-term lease obligations will mature as follows:

Year Ended December 31,	Principal	Interest	Total
2024	\$ 839,000	\$ 222,578	\$ 1,061,578
2025	859,000	202,063	1,061,063
2026	879,000	181,059	1,060,059
2027	904,000	159,566	1,063,566
2028	924,000	137,455	1,061,455
2029 - 2033	3,451,000	371,449	3,822,449
2034 - 2035	1,090,000	42,476	1,132,476
	<u>\$ 8,946,000</u>	<u>\$ 1,316,646</u>	<u>\$ 10,262,646</u>

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 7: Employee Retirement Plan

Pension liabilities, assets, deferred outflows, deferred inflows and pension expense/(income) for the District's plans as of December 31, 2023 are as follows:

Description	Deferred Outflows of Resources	Net Pension Liability	Deferred of Resources	Pension Expense
FPPA statewide defined benefit plan	\$ 7,041,063	\$ 974,874	\$ 423,270	\$ 825,667
FPPA volunteer pension plan	473,728	1,637,662	-	93,331
FPPA old hire pension plan	221,736	678,682	-	157,381
Total	<u>\$ 7,736,527</u>	<u>\$ 3,291,218</u>	<u>\$ 423,270</u>	<u>\$ 1,076,379</u>

State Fire and Police Pension Plan (FPPA)

The District contributes to the Statewide Defined Benefit Plan, a cost-sharing multiple-employer defined benefit pension plan administered by the Colorado Fire and Police Pension Association (FPPA). The Statewide Defined Benefit Plan (SWDB) provides retirement benefits for members and beneficiaries. Death and disability coverage is provided for members hired prior to January 1, 1997, through the Statewide Death and Disability Plan, which is also administered by the FPPA. This is a noncontributory plan. All full-time, paid firefighters of the District are members of the Statewide Defined Benefit Plan and the Statewide Death and Disability Plan. Local revenue sources are responsible for funding of the Death and Disability benefits for firefighters hired on or after January 1, 1997.

Colorado statutes assign the authority to establish benefit provisions to the state legislature. FPPA issues a publicly available annual financial report that includes financial statements and required supplementary information for both the Statewide Defined Benefit Plan and the Statewide Death and Disability Plan. FPPA issues a publicly available comprehensive annual financial report that can be obtained on FPPA's website at <http://www.fppaco.org>.

Description of Benefits

A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55. Effective January 1, 2021, a member may also qualify for a normal retirement pension if the member's combined years of service and age equals at least 80, with a minimum age of 50 (Rule of 80).

The annual normal retirement benefit is 2 percent of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter. The benefit earned prior to January 1, 2007, for members of affiliated Social Security employers will be reduced by the amount of Social Security income payable to the member annually. Effective January 1, 2007, members currently covered under Social Security will receive half the benefit when compared to the Statewide Defined Benefit Plan. Benefits paid to retired members are evaluated and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from 0 to the higher of 3 percent or the Consumer Price Index or the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W).

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 7: Employee Retirement Plan (Continued)

State Fire and Police Pension Plan (FPPA) (Continued)

Description of Benefits (Continued)

A member is eligible for an early retirement at age 50 with at least five years of credited service or after 30 years of service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5 percent as interest, returned as a lump sum distribution. Alternatively, a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 2 percent of the member's average highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

Contributions

The Plan sets contribution rates at a level that enables all benefits to be fully funded at the retirement date of all members. Contribution rates for the SWDB plan are set by state statute. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by state statute or election of the membership. Effective January 1, 2021, contribution rates for employers and members may be increased equally by the FPPA Board of Directors upon approval through an election by both the employers and members.

Members of the SWDB plan and their employers are contributing at the rate of 11.5 percent and 8.5 percent, respectively, of base salary for a total contribution rate of 20.0 percent in 2022. In 2014, the members elected to increase the member contribution rate to the SWDB plan beginning in 2015. Member contribution rates will increase 0.5 percent annually through 2022 to a total of 12 percent of pensionable earnings. Employer contributions will increase 0.5 percent annually beginning in 2021 through 2030 to a total of 13 percent of pensionable earnings. Contributions to the SWDB plan from the District were \$1,024,160 for the year ended December 31, 2023.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2023, the District reported a liability of \$974,874 for its proportionate share of the net pension asset. The net pension liability was measured as of December 31, 2022, and the total pension asset used to calculate the net pension asset was determined by an actuarial valuation as of that date. The District's proportion of the net pension asset was based on the District's share of contributions to the pension plan relative to the contributions of all participating entities. As December 31, 2022, the District's proportion was 1.0983133856%, which was a decrease of 0.0259740090% from its proportion measures as of December 31, 2021.

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 7: Employee Retirement Plan (Continued)

State Fire and Police Pension Plan (FPPA) (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

For the year ended December 31, 2023, the District recognized pension expense of \$825,667. At December 31, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 1,699,302	\$ 100,499
Changes of Assumptions and other inputs	1,010,859	-
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	2,749,798	-
Changes in proportion	556,944	322,771
Contributions subsequent to measurement date	1,024,160	-
Total	<u>\$ 7,041,063</u>	<u>\$ 423,270</u>

\$1,024,160 in total reported as deferred outflows of resources related to pension resulting from District contributions subsequent to measurement date will be recognized as an addition to the net pension asset in the year ended December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31,	Deferred Amounts
2024	\$ 1,411,113
2025	1,366,958
2026	1,871,422
2027	429,784
2028	291,387
Thereafter	222,969
Total	<u>\$ 5,593,633</u>

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 7: Employee Retirement Plan (Continued)

State Fire and Police Pension Plan (FPPA) (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Actuarial Assumptions. The total pension liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all period included in the measurement:

Actuarial Method	Entry Age Normal
Amortization Method	Level % of Payroll, Open
Amortization Period	30 Years
Asset Valuation Method	5-Year Smoothed Fair Value
Long-term Investment Rate of Return*	7.00%
Projected Salary Increases	4.25% - 11.25%
Cost of Living Adjustments (COLA)	0%
*Includes Inflation at	2.50%

For determining the total pension asset and actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rates from the RP-2014 Annuitant Mortality Tables projected to 2018 using the MP-2017 projection scales and projected prospectively using the ultimate rates of the scale for all years. The pre-retirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

At least every five years the FPPA's Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions. At its July 2018 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions. The recommendations were made by FPPA's actuaries, Gabriel, Roeder, Smith & Co., based upon their analysis of past experience and expectations of the future. The assumption changes were effective for actuarial valuations beginning January 1, 2019. The actuarial assumptions impact actuarial factors for benefit purposes such as the purchases of service credit and other benefits where actuarial factors are used.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent).

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 7: Employee Retirement Plan (Continued)

State Fire and Police Pension Plan (FPPA) (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2022 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Return
Global Equity	35.00 %	8.93 %
Equity Long/Short	6.00 %	7.47 %
Private Markets	34.00 %	10.31 %
Fixed Income - Rates	10.00 %	5.45 %
Fixed Income - Credit	5.00 %	6.90 %
Absolute Return	9.00 %	6.49 %
Cash	1.00 %	3.92 %
Total	100.00 %	

Discount Rate

The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the FPPA Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the SWDB plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following table presents the net pension liability of the District, calculated using the discount rate of 7.00% as well as what the District's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate.

	1% Decrease 6.00%	Current Discount Rate 7.00%	1% Increase 8.00%
Proportionate Share of the Net Pension Liability (Asset)	\$ 6,720,653	\$ 974,874	\$ (3,784,490)

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 7: Employee Retirement Plan (Continued)

State Fire and Police Pension Plan (FPPA) (Continued)

Pension Plan Fiduciary Net Position

Detailed information about the SWDB's fiduciary net position is available in FPPA's annual comprehensive financial report, which can be obtained at <http://www.fppaco.org>.

Changes Between the Measurement Date of the Net Pension Asset and December 31, 2021

During 2020, legislation was passed effective January 1, 2021, that amended the Statewide Defined Benefit Plan. The stabilization reserve accounts (SRA) of the Defined Benefit System became self-directed accounts with assets of \$123.6 million transferred to the FPPA Members' Self-Directed Investment Fund after the January 1, 2021, actuarial valuation date. This transfer does not impact the net pension asset of the plan as the transfer of assets will reduce both the total pension liability and the plan fiduciary net position.

Volunteer Pension Fund

Plan Description and Provisions

The District, on behalf of its volunteer firefighters, contributes to a single-employer defined benefit pension plan (the Plan). The plan provides retirement benefits for members and beneficiaries according to the plan provisions as enacted and governed by the Pension Fund Board of Trustees. Colorado Revised Statutes (CRS), as amended, establishes basic benefit provisions for such plans. The Plan is included as a Pension Trust fund of the District and the Pension Trust does not issue separate statements.

Volunteers Covered by Benefit Terms

As of the December 31, 2023 measurement date, the following employees were covered by the benefit terms:

Retirees and Beneficiaries	67
Inactive, Nonretired Members	7
Active Members	1
Total	<u>75</u>

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 7: Employee Retirement Plan (Continued)

Volunteer Pension Fund (Continued)

Benefits Provided

The Plan provides retirement, survivor, death, and funeral benefits. Retirement benefit for a member is \$1,050 a month for 20 or more years of service. Those members with a minimum of 10 years of service receive \$52.50 per month for every year of service. Survivor's death benefits range from \$525 monthly benefit payment to 50 percent of normal benefit depending on different variables. Funeral benefit to the family members is a one-time payment of \$2,100.

Funding Policy

The contributions are not actuarially determined. An actuary is used to determine the adequacy of contributions. The Actuarial study as of January 1, 2023, indicated that the current level of contributions to the fund are adequate to support, on an actuarially sound basis, the prospective benefits for the present plan.

Contributions

For the year ended December 31, 2023 the District contributed \$171,481 to the plan.

Net Pension Liability

The total pension liability is based on an actuarial valuation performed as of January 1, 2023 and a measurement date of December 31, 2022. This measurement date is within two years of the plan sponsor's fiscal year-end of December 31, 2023 and may be used for December 31, 2023 reporting purposes.

Actuarial Assumptions. The total pension liability in the January 1, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurements:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Dollar, Open*
Remaining Amortization	Period 20 years*
Asset Valuation Method	5-Year smoothed fair value
Inflation	2.50%
Salary Increases	N/A
Investment Rate of Return	4.50%
Mortality	50% per year of eligibility until 100% at age 65

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 7: Employee Retirement Plan (Continued)

Volunteer Pension Fund (Continued)

Net Pension Liability (Continued)

Mortality:

- Pre-retirement: 2006 central rates from the RP-2014 Employee Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years, 50% multiplier for off-duty mortality.
- Post-Retirement: 2006 central rates from the RP-2014 Annuitant Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.
- Disabled: 2006 central rates from the RP-2014 Disabled Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.

*Plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime of the participants.

For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 2.75% (based on the weekly rate closest to but not later than the measurement date of the “state & local bonds” rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount rate is 7.00%.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic nominal rates of return for each major asset class included in the Fund’s target asset allocation as of December 31, 2022, are summarized in the following table:

Asset Class	Target Allocation	Long-Term
Cash	1.00 %	3.92 %
Fixed Income - Rates	10.00 %	5.45 %
Fixed Income - Credit	5.00 %	6.90 %
Absolute Return	9.00 %	6.49 %
Long Short	6.00 %	7.47 %
Global Equity	35.00 %	8.93 %
Private Capital	34.00 %	10.31 %
Total	100.00 %	

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 7: Employee Retirement Plan (Continued)

Volunteer Pension Fund (Continued)

Changes in the Net Pension Liability

		Increase (Decrease)	
	Total	Plan Fiduciary Net	Net Pension
Balance at 12/31/21	\$ 7,571,691	\$ 6,891,449	\$ 680,242
Changes for the Year			
Service Cost	\$ 2,104	\$ -	\$ 2,104
Interest	506,261	-	506,261
Difference between expected and actual experience	(5,295)	-	(5,295)
Changes of assumptions	57,723	-	57,723
Employer Contribution	-	100,975	(100,975)
State of Colorado discretionary payment	-	70,506	(70,506)
Net Investment Income	-	(548,270)	548,270
Benefit Payments, Including Refunds	(692,568)	(692,568)	-
Administrative Expenses	-	(19,838)	19,838
Net Changes	(131,775)	(1,089,195)	957,420
Balance at 12/31/22	\$ 7,439,916	\$ 5,802,254	\$ 1,637,662

Sensitivity of the Net Pension Liability (Asset) to the Changes in the Discount Rate

The following table presents the net pension liability of the District, calculated using the discount rate of 7.00% as well as what the District's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate.

	1% Decrease 6.0%	Current Discount Rate 7.0%	1% Increase 8.0%
District's Net Pension Liability (Asset)	\$ 2,339,792	\$ 1,637,662	\$ 1,041,219

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 7: Employee Retirement Plan (Continued)

Volunteer Pension Fund (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2023, the District recognized pension expense of \$93,331 for the Volunteer Pension Plan. At December 31, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of	Deferred Inflows
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	\$ 302,247	\$ -
Contributions subsequent to measurement date	171,481	-
Total	<u>\$ 473,728</u>	<u>\$ -</u>

\$171,481 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a decrease in the pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ended December 31,	Deferred Amounts
2024	\$ (45,339)
2025	39,092
2026	106,083
2027	202,411
Total	<u>\$ 302,247</u>

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued FPPA financial report.

Old Hire Pension Fund

Plan Description and Provisions

The District's paid employees, hired prior to associating with FPPA, participate in a contributing pension plan administered by the Board of Trustees. The plan is closed to new participants.

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 7: Employee Retirement Plan (Continued)

Old Hire Pension Fund (Continued)

Members Covered by Benefit Terms

As of the December 31, 2023 measurement date, the following employees were covered by the benefit terms:

Retirees and Beneficiaries	2
Total	<u><u>2</u></u>

Funding Policy

The contributions are not actuarially determined. An actuary is used to determine the adequacy of contributions. The Actuarial study as of January 1, 2023, indicated that the current level of contributions to the fund are adequate to support, on an actuarially sound basis, the prospective benefits for the present plan.

Contributions

For the year ended December 31, 2023 the District contributed \$149,392 to the plan.

Net Pension Liability

The total pension liability is based on an actuarial valuation performed as of January 1, 2023 and a measurement date of December 31, 2022. This measurement date is within two years of the plan sponsor's fiscal year-end of December 31, 2023 and may be used for December 31, 2023 reporting purposes.

Actuarial Assumptions. The total pension liability in the January 1, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurements:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Dollar, Open*
Remaining Amortization	Period 20 years*
Asset Valuation Method	5-Year smoothed fair value
Inflation	2.50%
Salary Increases	N/A
Investment Rate of Return	4.50%
Mortality	50% per year of eligibility until 100% at age 65

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 7: Employee Retirement Plan (Continued)

Old Hire Pension Fund (Continued)

Net Pension Liability (Continued)

Mortality rates were based on the following:

- Post-retirement: For ages less than 55, RP-2014 Mortality Tables for Blue Collar Employees. For ages 65 and older, RP-2014 Mortality Tables for Blue Collar Healthy Annuitants. For ages 55 through 64, a blend of the previous tables.
- Disabled (pre-1980): RP-2014 Disabled Generational Mortality Table generationally projected with Scale BB with a minimum 3% rate for males and 2% rate for females.

All tables were projected and based on Scale BB.

*Plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime of the participants.

The assumptions shown above pertain to the actuarial valuation as of January 1, 2018, and the associated Actuarially Determined Contribution for the year ending December 31, 2019. Following an experience study in 2018 and asset allocation study in 2018-2019, the Board adopted a new assumption set for first use in the January 1, 2020, valuations. The primary changes, which can be observed in the January 1, 2020, valuation, as compared to the assumptions shown are as follows:

Investment Rate of Return	4.50%
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Mortality:	Post-retirement: 2006 central rates from the RP-2014 Annuitant Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years. Disabled (pre-1980): Post-retirement rates set forward three years.
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For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 4.50%; the municipal bond rate is 2.75% (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount rate is 4.50%.

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 7: Employee Retirement Plan (Continued)

Old Hire Pension Fund (Continued)

Net Pension Liability (Continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic nominal rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2022 are summarized in the following table:

Asset Class	Target Allocation	Long-Term
Cash	10.00 %	0.10 %
Fixed Income - Rates	70.00 %	2.30 %
Fixed Income - Credit	10.00 %	3.50 %
Absolute Return	- %	5.60 %
Long Short	- %	6.90 %
Global Equity	10.00 %	7.80 %
Private Capital	- %	10.50 %
Total	<u>100.00 %</u>	

Changes in the Net Pension Liability

	Total Pension	Increase (Decrease) Plan Fiduciary Net	Net Pension
Balance at 12/31/22	\$ 1,051,213	\$ 544,805	\$ 506,408
Changes for the Year			
Interest	50,369	-	50,369
Benefit changes	104,472	-	104,472
Employer Contribution	-	50,000	(50,000)
Net Investment Income of Employee Contributions	-	(63,330)	63,330
	(73,536)	(73,536)	-
Administrative Expenses	-	(4,103)	4,103
Net Changes	<u>81,305</u>	<u>(90,969)</u>	<u>172,274</u>
Balance at 12/31/23	<u>\$ 1,132,518</u>	<u>\$ 453,836</u>	<u>\$ 678,682</u>

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 7: Employee Retirement Plan (Continued)

Old Hire Pension Fund (Continued)

Changes in the Net Pension Liability (Continued)

Regarding the sensitivity of the net pension liability/(asset) to the changes in the Single Discount Rate, the following presents the plan's net pension liability/(asset), calculated using a Single Discount Rate of 4.50%, as well as what the plan's net pension liability/(asset) would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

	1% Decrease 3.5%	Current Discount Rate 4.5%	1% Increase 5.5%
District's Net Pension Liability (Asset)	\$ <u>780,059</u>	\$ <u>678,682</u>	\$ <u>591,939</u>

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2023, the District recognized pension expense of \$157,381 for the Old Hire Pension Plan. At December 31, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of	Deferred Inflows
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	\$ 72,344	\$ -
Contributions subsequent to measurement date	149,392	-
Total	\$ <u>221,736</u>	\$ <u>-</u>

\$149,392 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a decrease in the pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Years Ended December 31,	Deferred Amounts
2024	\$ 14,215
2025	18,743
2026	21,939
2027	17,447
Total	\$ <u>72,344</u>

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 7: Employee Retirement Plan (Continued)

Old Hire Pension Fund (Continued)

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued FPPA financial report.

Note 8: Deferred Compensation Plan

Fire protection employees of the District who are members of the FPPA Statewide Defined Benefit Plan may voluntarily contribute to the FPPA 457 Deferred Compensation Plan (457 Plan), an Internal Revenue Code Section 457 defined contribution plan administered by the FPPA. 457 Plan participation is voluntary, and contributions to the 457 Plan are separate from contributions made to other FPPA plans. FPPA issues a publicly available annual financial report that includes financial statements and required supplementary information for the 457 Plan. The report may be obtained at www.ffpaco.org. During 2023, the District's fire protection employees contributed \$351,386 to the 457 Plan.

Note 9: Post Employment Health Plan

The District established a post employment health plan on May 12, 2021, for the District's collectively bargained public employees. The plan is administered by Nationwide Retirement Solutions. All collectively bargained public employees will participate in the plan and the District will match up to 1% of the employee's annual base salary. The plan has no annual maximum contribution limit for employee contributions other than defined by Retirement Health Savings limits. During 2023 there were minimal employee and employer contributions to the plan.

The District established a post employment health plan on November 30, 2021, for the District's administrative employees (non-collectively bargained employees). The plan is administered by Nationwide Retirement Solutions. All administrative employees are eligible to participate in the plan and the District will match up to 1% of the employee's annual base salary. The plan has no annual maximum contribution limit for employee contributions other than defined by Retirement Health Savings limits. During 2023 there were no employee and employer contributions to the plan.

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 10: Agreements

The District entered into an Intergovernmental Agreement Regarding Exclusion and Inclusion of Real Property (IGA) on May 16, 2017, with Sable-Altura Fire Protection District (Sable-Altura). The IGA provides for certain real property to be excluded from Sable-Altura's service area and included into the District's service area. The District agrees to share a portion of its mill levy revenue on Sable-Altura's excluded property as follows:

- Years 1-3: Sable-Altura will receive 100% of the mill levy revenue received by the District.
- Years 4-5: Sable-Altura will receive 80% of the mill levy revenue received by the District.
- Years 6-7: Sable-Altura will receive 60% of the mill levy revenue received by the District.
- Years 8-9: Sable-Altura will receive 40% of the mill levy revenue received by the District.
- Year 10: Sable-Altura will receive 20% of the mill levy revenue received by the District.

The IGA terminates at the end of the tenth year following the IGA date.

Note 11: Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees or volunteers; and natural disasters. The District was a member of the Colorado Special Districts Property and Liability Pool (Pool) as of December 31, 2023. The Pool is an organization created by intergovernmental agreement to provide property, liability, public official's liability, and workers compensation coverage to its members. Settled claims have not exceeded coverage in any of the last three fiscal years.

The District pays annual premiums to the Pool for liability, property, public officials and workers compensation coverage. In the event the aggregated losses incurred by the Pool exceed amounts recoverable from reinsurance contracts and funds accumulated by the Pool, the Pool may require additional contributions from Pool members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to members pursuant to a distribution formula.

Note 12: Tax, Spending and Debt Limitation

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR) contains tax, spending, revenue, and debt limitations which apply to the State of Colorado and all local governments.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

**South Adams County
Fire Protection District**
Notes to Financial Statements
December 31, 2023

Note 12: Tax, Spending and Debt Limitation (Continued)

On November 5, 2002, the District's voters authorized the District to retain all revenues from all sources including grants in the year 2002 and subsequent years, and spend the same as a voter-approved revenue change and an exception to limits which would otherwise apply for each of said years, including those contained in Article X, Section 20, of the Colorado Constitution and Section 29-1-301 of the Colorado Revised Statutes.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including interpretation of how to calculate Fiscal Year Spending limits, will require judicial interpretation.

On November 6, 2018, registered electors of the District approved a ballot issue allowing the District to increase or decrease its current and all future mill levies if there are changes in the method of calculating assessed valuation including, but not limited to, a change in the percentage of actual valuation used to determine residential assessed valuation due to Article X, Section 3 of the Colorado Constitution (commonly known as the Gallagher Amendment), so that, to the extent possible, the actual tax revenues generated by such mill levies are the same as the actual tax revenues that would have been generated had such changes not occurred.

Required Supplementary Information

South Adams County Fire Protection District
Statement of Revenues, Expenditures, and Changes
in Fund Balances - Budget to Actual
General Fund
For the Year Ended December 31, 2023

	Original and Final Budget	Actual	Variance Positive (Negative)
Revenues			
General Property Taxes	\$ 22,529,964	\$ 22,482,717	\$ (47,247)
Specific Ownership Taxes	1,613,850	1,579,877	(33,973)
Investment Earnings	165,000	994,604	829,604
Fire Protection	110,000	184,863	74,863
Ambulance Lease and Service	-	67,947	67,947
Other	166,204	183,424	17,220
Total Revenues	<u>24,585,018</u>	<u>25,493,432</u>	<u>908,414</u>
Expenditures			
Salaries and benefits	16,474,792	15,494,678	980,114
General Expenses	1,654,910	1,819,351	(164,441)
Fire Prevention	-	126,098	(126,098)
Contribution - Volunteer Pension	132,300	171,481	(39,181)
Contribution - Old Hire Pension	155,000	149,392	5,608
Radio Maintenance	718,130	638,064	80,066
Vehicle Maintenance	526,000	524,329	1,671
Equipment Maintenance	-	46,037	(46,037)
Equipment and Supplies	578,276	466,299	111,977
Building Maintenance	723,854	651,210	72,644
Insurance	807,380	571,176	236,204
Training	348,256	255,733	92,523
Debt Service			
Principal	1,236,419	1,518,433	(282,014)
Interest	260,900	265,313	(4,413)
Total Expenditures	<u>23,616,217</u>	<u>22,697,594</u>	<u>918,623</u>
Excess Revenues Over (Under) Expenditures	968,801	2,795,838	1,827,037
Other Financing Sources (Uses)			
Transfers to other funds	(1,000,000)	-	1,000,000
Excess of Revenue and Other Financing Sources Over (under) Expenditures	(31,199)	2,795,838	2,827,037
Fund Balance, Beginning of year	<u>6,965,390</u>	<u>6,503,199</u>	<u>(462,191)</u>
Fund Balance, End of year	<u>\$ 6,934,191</u>	<u>\$ 9,299,037</u>	<u>\$ 2,364,846</u>

South Adams County Fire Protection District
Schedule of Proportionate Share of the Net Pension Liability and Contributions
State Fire and Police Pension Plan (FPPA) - Statewide Defined Benefit Plan
For the Year Ended December 31, 2023

Measurement Date	12/31/2022	12/31/2021	12/31/2020	12/31/2019	12/31/2018
Proportionate Share of the Net Pension (Asset)					
District's Proportion of the Net Pension (Asset)	1.0983130%	1.1242870%	0.9511910%	0.7542982%	0.6424784%
District's Proportionate Share of the Net Pension (Asset)	\$ 974,874	\$ (6,092,893)	\$ (2,065,039)	\$ (426,603)	\$ 839,792
District's Covered Payroll	\$ 10,801,261	\$ 9,075,573	\$ 7,640,044	\$ 5,939,425	\$ 4,449,513
District's Proportionate Share of the Net Pension(Asset) as a Percentage of Covered Payroll	9.03%	-67.14%	-27.03%	-7.18%	18.87%
Plan Fiduciary Net Position as a Percentage of the Total Pension (Asset)	97.60%	116.20%	106.70%	101.90%	95.20%

Reporting Date	12/31/2023	12/31/2022	12/31/2021	12/31/2020	12/31/2019
Authority Contributions					
Statutorily Required Contribution	\$ 1,024,160	\$ 859,993	\$ 769,315	\$ 611,204	\$ 475,154
Contributions in Relation to the Statutorily Required Contribution	1,024,160	859,993	769,315	611,204	475,154
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -
District's Covered Payroll	\$ 10,801,261	\$ 9,575,120	\$ 9,075,573	\$ 7,640,044	\$ 5,939,425
Contributions as a Percentage of Covered Payroll	9%	9%	8%	8%	8%

This schedule is presented to show information for 10 years. Until information for the full 10-year period is available, information will be presented for the years it is available.

(Continued)

South Adams County Fire Protection District
Schedule of Proportionate Share of the Net Pension Liability and Contributions
State Fire and Police Pension Plan (FPPA) - Statewide Defined Benefit Plan
For the Year Ended December 31, 2023
(Continued)

Measurement Date	12/31/2017	12/31/2016	12/31/2015	12/31/2014
Proportionate Share of the Net Pension (Asset)				
District's Proportion of the Net Pension (Asset)	0.5894256%	0.5433582%	0.3762745%	0.2859886%
District's Proportionate Share of the Net Pension (Asset)	\$ (847,982)	\$ 196,336	\$ (6,633)	\$ (322,760)
District's Covered Payroll	\$ 4,360,663	\$ 3,592,436	\$ 2,674,100	\$ 1,843,863
District's Proportionate Share of the Net Pension(Asset) as a Percentage of Covered Payroll	-19.45%	5.47%	-0.25%	-17.50%
Plan Fiduciary Net Position as a Percentage of the Total Pension (Asset)	106.30%	98.21%	100.10%	106.80%

Reporting Date	12/31/2018	12/31/2017	12/31/2016	12/31/2015
Authority Contributions				
Statutorily Required Contribution	\$ 355,961	\$ 348,853	\$ 287,379	\$ 213,928
Contributions in Relation to the Statutorily Required Contribution	355,961	348,853	287,379	213,928
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -
District's Covered Payroll	\$ 4,449,513	\$ 4,360,663	\$ 3,592,436	\$ 2,674,100
Contributions as a Percentage of Covered Payroll	8%	8%	8%	8%

This schedule is presented to show information for 10 years. Until information for the full 10-year period is available, information will be presented for the years it is available.

South Adams County Fire Protection District
Schedule of Changes in Net Pension Liability (Asset) and Related Ratios
State Fire and Police Pension Plan (FPPA) - Volunteer Pension Fund
For the Year Ended December 31, 2023

	12/31/2022	12/31/2021	12/31/2020	12/31/2019	12/31/2018
Total Pension Liability					
Service Cost	\$ 2,104	\$ 2,104	\$ 6,865	\$ 6,865	\$ 12,967
Interest on the Total Pension Liability	506,261	518,780	526,950	536,899	546,996
Changes in Benefit Terms	-	-	-	381,156	-
Difference between expected and actual experience of the Total Pension Liability	(5,295)	-	55,321	-	(181,986)
Changes of Assumptions	57,723	-	-	-	284,763
Benefit Payments, Including Refunds of Employee Contributions	<u>(692,568)</u>	<u>(706,650)</u>	<u>(700,490)</u>	<u>(671,771)</u>	<u>(656,113)</u>
Net Change in Total Pension Liability	(131,775)	(185,766)	(111,354)	253,149	6,627
Total Pension Liability - Beginning	<u>7,571,691</u>	<u>7,757,457</u>	<u>7,868,811</u>	<u>7,615,662</u>	<u>7,609,035</u>
Total Pension Liability - Ending	<u><u>\$ 7,439,916</u></u>	<u><u>\$ 7,571,691</u></u>	<u><u>\$ 7,757,457</u></u>	<u><u>\$ 7,868,811</u></u>	<u><u>\$ 7,615,662</u></u>
Plan Fiduciary Net Position					
Contributions - Employer	\$ 100,975	\$ 120,000	\$ 115,126	\$ 78,340	\$ 78,340
Net Investment Income	(548,270)	916,417	751,946	821,665	8,342
Benefit Payments, Including Refunds of Employee Contributions	(692,568)	(706,650)	(700,490)	(671,771)	(656,113)
Administrative Expenses	(19,838)	(18,501)	(15,623)	(18,731)	(17,423)
State of Colorado supplemental discretionary payment	<u>70,506</u>	<u>141,012</u>	<u>70,506</u>	<u>-</u>	<u>70,506</u>
Net Change in Plan Fiduciary Net Position	(1,089,195)	452,278	221,465	209,503	(516,348)
Total Plan Fiduciary Net Position - Beginning	<u>6,891,449</u>	<u>6,439,171</u>	<u>6,217,706</u>	<u>6,008,203</u>	<u>6,524,551</u>
Total Plan Fiduciary - Ending	<u><u>\$ 5,802,254</u></u>	<u><u>\$ 6,891,449</u></u>	<u><u>\$ 6,439,171</u></u>	<u><u>\$ 6,217,706</u></u>	<u><u>\$ 6,008,203</u></u>
Plan Fiduciary Net Position					
Total Pension Liability - Ending	\$ 7,439,916	\$ 7,571,691	\$ 7,757,457	\$ 7,868,811	\$ 7,615,662
Total Plan Fiduciary - Ending	<u>5,802,254</u>	<u>6,891,449</u>	<u>6,439,171</u>	<u>6,217,706</u>	<u>6,008,203</u>
Net Pension Liability - End of Year	\$ 1,637,662	\$ 680,242	\$ 1,318,286	\$ 1,651,105	\$ 1,607,459
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	77.99%	91.02%	83.01%	79.02%	78.89%
Covered Payroll	N/A	N/A	N/A	N/A	N/A
District's Net Pension Liability as a Percentage of Covered Payroll	N/A	N/A	N/A	N/A	N/A

This schedule is presented to show information for 10 years. Until information for the full 10-year period is available, information will be presented for the years it is available.

(Continued)

South Adams County Fire Protection District
Schedule of Changes in Net Pension Liability (Asset) and Related Ratios
State Fire and Police Pension Plan (FPPA) - Volunteer Pension Fund
For the Year Ended December 31, 2023
(Continued)

	12/31/2017	12/31/2016	12/31/2015	12/31/2014
Total Pension Liability				
Service Cost	\$ 12,967	\$ 80,536	\$ 80,536	\$ 86,605
Interest on the Total Pension Liability	553,831	603,035	602,152	436,518
Changes in Benefit Terms	-	-	-	2,593,866
Difference between expected and actual experience of the Total Pension Liability	-	(865,756)	-	(251,821)
Changes of Assumptions	-	227,419	-	-
Benefit Payments, Including Refunds of Employee Contributions	(659,690)	(676,250)	(665,765)	(642,125)
Net Change in Total Pension Liability	(92,892)	(631,016)	16,923	2,223,043
Total Pension Liability - Beginning	7,701,927	8,332,943	8,316,020	6,092,977
Total Pension Liability - Ending	<u>\$ 7,609,035</u>	<u>\$ 7,701,927</u>	<u>\$ 8,332,943</u>	<u>\$ 8,316,020</u>
Plan Fiduciary Net Position				
Contributions - Employer	\$ 78,340	\$ 267,000	\$ 660,300	\$ 657,000
Net Investment Income	864,216	313,633	122,986	397,240
Benefit Payments, Including Refunds of Employee Contributions	(659,690)	(676,250)	(665,765)	(642,125)
Administrative Expenses	(16,409)	(9,769)	(11,640)	(9,446)
State of Colorado supplemental discretionary payment	70,506	70,506	70,506	70,506
Net Change in Plan Fiduciary Net Position	336,963	(34,880)	176,387	473,175
Total Plan Fiduciary Net Position - Beginning	6,187,588	6,222,468	6,046,081	5,572,906
Total Plan Fiduciary - Ending	<u>\$ 6,524,551</u>	<u>\$ 6,187,588</u>	<u>\$ 6,222,468</u>	<u>\$ 6,046,081</u>
Plan Fiduciary Net Position				
Total Pension Liability - Ending	\$ 7,609,035	\$ 7,701,927	\$ 8,332,943	\$ 8,316,020
Total Plan Fiduciary - Ending	<u>6,524,551</u>	<u>6,187,588</u>	<u>6,222,468</u>	<u>6,046,081</u>
Net Pension Liability - End of Year	\$ 1,084,484	\$ 1,514,339	\$ 2,110,475	\$ 2,269,939
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	85.75%	80.34%	74.67%	72.70%
Covered Payroll	N/A	N/A	N/A	N/A
District's Net Pension Liability as a Percentage of Covered Payroll	N/A	N/A	N/A	N/A

This schedule is presented to show information for 10 years. Until information for the full 10-year period is available, information will be presented for the years it is available.

South Adams County Fire Protection District
Schedule of Changes in Net Pension Liability (Asset) and Related Ratios
State Fire and Police Pension Plan (FPPA) - Old Hire Pension Fund
For the Year Ended December 31, 2023

	12/31/2022	12/31/2021	12/31/2020	12/31/2019	12/31/2018
Total Pension Liability					
Interest on the Total Pension Liability	\$ 50,369	\$ 48,806	\$ 50,180	\$ 62,852	\$ 64,003
Changes in Benefit Terms	104,472	-	-	-	146,390
Difference between expected and actual experience of the Total Pension Liability	-	(42,532)	-	34,613	-
Changes of Assumptions	-	-	-	261,642	-
Benefit Payments, Including Refunds of Employee Contributions	<u>(73,536)</u>	<u>(78,421)</u>	<u>(82,960)</u>	<u>(80,543)</u>	<u>(78,197)</u>
Net Change in Total Pension Liability	81,305	(72,147)	(32,780)	278,564	132,196
Total Pension Liability - Beginning of Year	<u>1,051,213</u>	<u>1,123,360</u>	<u>1,156,140</u>	<u>877,576</u>	<u>745,380</u>
Total Pension Liability - End of Year	<u>\$ 1,132,518</u>	<u>\$ 1,051,213</u>	<u>\$ 1,123,360</u>	<u>\$ 1,156,140</u>	<u>\$ 877,576</u>
Plan Fiduciary Net Position					
Employer Contributions	\$ 50,000	\$ 51,500	\$ 48,000	\$ 50,000	\$ 50,000
Pension Plan Net Investment Income	(63,330)	2,568	40,671	61,777	915
Benefit Payments, Including Refunds of Employee Contributions	(73,536)	(78,421)	(82,960)	(80,543)	(78,197)
Pension Plan Administrative Expense	<u>(4,103)</u>	<u>(1,210)</u>	<u>(2,511)</u>	<u>(1,377)</u>	<u>(5,786)</u>
Net Change in Plan Fiduciary Net Position	(90,969)	(25,563)	3,200	29,857	(33,068)
Plan Fiduciary Net Position - Beginning of Year	<u>544,805</u>	<u>570,368</u>	<u>567,168</u>	<u>537,311</u>	<u>570,379</u>
Plan Fiduciary Net Position - End of Year	<u>453,836</u>	<u>544,805</u>	<u>570,368</u>	<u>567,168</u>	<u>537,311</u>
Net Pension Liability (Asset)					
Total Pension Liability - Ending	\$ 1,132,518	\$ 1,051,213	\$ 1,123,360	\$ 1,156,140	\$ 877,576
Total Plan Fiduciary - Ending	<u>453,836</u>	<u>544,805</u>	<u>570,368</u>	<u>567,168</u>	<u>537,311</u>
Net Pension Liability - End of Year	\$ 678,682	\$ 506,408	\$ 552,992	\$ 588,972	\$ 340,265
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	40.07%	51.83%	50.77%	49.06%	61.23%
Covered Payroll	N/A	N/A	N/A	N/A	N/A
District's Net Pension Liability as a Percentage of Covered Payroll	N/A	N/A	N/A	N/A	N/A

This schedule is presented to show information for 10 years. Until information for the full 10-year period is available, information will be presented for the years it is available.

(Continued)

South Adams County Fire Protection District
Schedule of Changes in Net Pension Liability (Asset) and Related Ratios
State Fire and Police Pension Plan (FPPA) - Old Hire Pension Fund
For the Year Ended December 31, 2023
(Continued)

	12/31/2017	12/31/2016	12/31/2015	12/31/2014
Total Pension Liability				
Interest on the Total Pension Liability	\$ 53,442	\$ 56,383	\$ 41,926	\$ 42,990
Changes in Benefit Terms	-	203,330	-	-
Difference between expected and actual experience of the Total Pension Liability	19,089	-	8,488	-
Changes of Assumptions	-	-	23,386	-
Benefit Payments, Including Refunds of Employee Contributions	<u>(78,002)</u>	<u>(112,566)</u>	<u>(57,177)</u>	<u>(57,177)</u>
Net Change in Total Pension Liability	(5,471)	147,147	16,623	(14,187)
Total Pension Liability - Beginning of Year	<u>750,851</u>	<u>603,704</u>	<u>587,081</u>	<u>601,268</u>
Total Pension Liability - End of Year	<u><u>\$ 745,380</u></u>	<u><u>\$ 750,851</u></u>	<u><u>\$ 603,704</u></u>	<u><u>\$ 587,081</u></u>
Plan Fiduciary Net Position				
Employer Contributions	50,000	290,000	19,461	10,000
Pension Plan Net Investment Income	73,431	18,077	6,476	24,779
Benefit Payments, Including Refunds of Employee Contributions	(78,002)	(112,566)	(57,177)	(57,177)
Pension Plan Administrative Expense	<u>(877)</u>	<u>(3,782)</u>	<u>(862)</u>	<u>(4,651)</u>
Net Change in Plan Fiduciary Net Position	44,552	191,729	(32,102)	(27,049)
Plan Fiduciary Net Position - Beginning of Year	<u>525,827</u>	<u>334,098</u>	<u>366,200</u>	<u>393,249</u>
Plan Fiduciary Net Position - End of Year	<u><u>\$ 570,379</u></u>	<u><u>\$ 525,827</u></u>	<u><u>\$ 334,098</u></u>	<u><u>\$ 366,200</u></u>
Net Pension Liability (Asset)				
Total Pension Liability - Ending	\$ 745,380	\$ 750,851	\$ 603,704	\$ 587,081
Total Plan Fiduciary - Ending	<u>570,379</u>	<u>525,827</u>	<u>334,098</u>	<u>366,200</u>
Net Pension Liability - End of Year	\$ 175,001	\$ 225,024	\$ 269,606	\$ 220,881
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	76.52%	70.03%	55.34%	62.38%
Covered Payroll	N/A	N/A	N/A	N/A
District's Net Pension Liability as a Percentage of Covered Payroll	N/A	N/A	N/A	N/A

This schedule is presented to show information for 10 years. Until information for the full 10-year period is available, information will be presented for the years it is available.

South Adams County Fire Protection District
Schedule of District Contributions
State Fire and Police Pension Plan (FPPA) - Volunteer Pension Fund
For the Year Ended December 31, 2023

Fiscal Year Ending December 31,	Actuarially Determined Contribution*	Actual Contribution*	Contribution Deficiency (Excess)	Covered Payroll	Actual Contribution as a Percentage of Covered Payroll
	(a)	(b)	(a) - (b)		
2015	\$ 162,943	\$ 730,806	\$ (567,863)	N/A	N/A
2016	\$ 267,024	\$ 337,506	\$ (70,482)	N/A	N/A
2017	\$ 267,024	\$ 148,846	\$ 118,178	N/A	N/A
2018	\$ 125,749	\$ 148,846	\$ (23,097)	N/A	N/A
2019	\$ 125,749	\$ 148,846	\$ (23,097)	N/A	N/A
2020	\$ 125,749	\$ 78,340	\$ 47,409	N/A	N/A
2021	\$ 185,632	\$ 185,632	\$ -	N/A	N/A
2022	\$ 185,632	\$ 261,012	\$ (75,380)	N/A	N/A
2023	\$ 171,481	\$ 171,481	\$ -	N/A	N/A

* - Includes both employer and State of Colorado Supplemental Discretionary Payment.

NOTES:

Actuarial Valuation Date:

1/1/2019

Actuarially determined contribution rates are
calculated as of January 1 of even numbered years.

Actuarial Cost Method:

Entry Age Normal

Amortization Method:

Level Dollar, Open

Remaining Amortization Period:

20 years *

Asset Valuation Method:

5-Year Smoothed Fair Value

Inflation:

2.50%

Salary Increases:

N/A

Investment Rate of Return

7.50%

Retirement Age:

50% per year of eligibility until 100% at age 65.

Mortality:

Pre-retirement: 2006 central rates from the RP-2014 Employee Mortality Tables for
males and females projected to 2018 using the MP-2017 projection scales,
and then projected prospectively using the ultimate rates of the scale for all
years, 50% multiplier for off-duty mortality.

Post-retirement: 2006 central rates from the RP-2014 Annuitant Mortality Tables for
males and females projected to 2018 using the MP-2017 projection scales,
and then projected prospectively using the ultimate rates of the scale for all years.

Disabled: 2006 central rates from the RP-2014 Disabled Mortality Tables for
males and females projected to 2018 using the MP-2017 projection scales,
and then projected prospectively using the ultimate rates of the scale for all years.

* - Plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime
of the participants.

This schedule is presented to show information for 10 years. Until information for the full 10-year period is available,
information will be presented for the years it is available.

South Adams County Fire Protection District
Schedule of District Contributions
State Fire and Police Pension Plan (FPPA) - Old Hire Pension Fund
For the Year Ended December 31, 2023

Fiscal Year Ending December 31,	Actuarially Determined Contribution*	Actual Contribution*	Contribution Deficiency (Excess)	Covered Payroll	Actual Contribution as a Percentage of Covered Payroll
	(a)	(b)	(a) - (b)		
2015	\$ 19,461	\$ 19,461	\$ -	N/A	N/A
2016	\$ 19,461	\$ 290,000	\$ (270,539)	N/A	N/A
2017	\$ 48,096	\$ 50,000	\$ (1,904)	N/A	N/A
2018	\$ 48,096	\$ 50,000	\$ (1,904)	N/A	N/A
2019	\$ 48,096	\$ 50,000	\$ (1,904)	N/A	N/A
2020	\$ 39,206	\$ 50,000	\$ (10,794)	N/A	N/A
2021	\$ 39,206	\$ 48,000	\$ (8,794)	N/A	N/A
2022	\$ 44,920	\$ 51,500	\$ (6,580)	N/A	N/A
2023	\$ 44,920	\$ 50,000	\$ (5,080)	N/A	N/A

* - Actuarially Determined Contribution is net of employee contributions. Actual contribution is from the employer only and does not include employee amounts.

NOTES:

Actuarial Valuation Date:

1/1/2019

Actuarially determined contribution rates are calculated as of January 1 of even numbered years.

Actuarial Cost Method:

Entry Age Normal

Amortization Method:

N/A

Remaining Amortization Period:

N/A

Asset Valuation Method:

5-Year Smoothed Fair Value

Inflation:

2.50%

Salary Increases:

N/A

Investment Rate of Return

4.50%

Retirement Age:

Any remaining actives are assumed to retire immediately.

Mortality:

Post-retirement: 2006 central rates from the RP-2014 Annuitant Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.

Disabled: Post-retirement rates set forward three years.

* - Plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime of the participants.

This schedule is presented to show information for 10 years. Until information for the full 10-year period is available, information will be presented for the years it is available.

Supplementary Information

South Adams County Fire Protection District
 Budgetary Comparison Schedule
 Capital Fund
 For the Year Ended December 31, 2023

	Original & Final Budget	Actual	Variance <i>Positive</i> <i>(Negative)</i>
Revenues			
Grant Revenue	\$ 1,408,000	\$ 999,954	\$ (408,046)
Total Revenues	<u>1,408,000</u>	<u>999,954</u>	<u>(408,046)</u>
Expenditures			
Capital Outlay	<u>3,999,000</u>	<u>3,381,541</u>	<u>617,459</u>
Total Expenditures	<u>3,999,000</u>	<u>3,381,541</u>	<u>617,459</u>
Excess Revenues Over (Under) Expenditures	(2,591,000)	(2,381,587)	209,413
Other Financing Sources (Uses)			
Transfers from other funds	<u>2,000,000</u>	<u>667,963</u>	<u>(1,332,037)</u>
Net Change in Fund Balance	(591,000)	(1,713,624)	(1,122,624)
Fund Balance, Beginning of Year	<u>7,694,525</u>	<u>6,927,797</u>	<u>(766,728)</u>
Fund Balance, End of Year	<u>\$ 7,103,525</u>	<u>\$ 5,214,173</u>	<u>\$ (1,889,352)</u>

South Adams County Fire Protection District
 Budgetary Comparison Schedule
 Impact Fee Fund
 For the Year Ended December 31, 2023

	Original & Final Budget	Actual	Variance <i>Positive</i> <i>(Negative)</i>
Revenues			
Impact Fees	\$ 375,000	\$ 516,584	\$ 141,584
Total Revenues	<u>375,000</u>	<u>516,584</u>	<u>141,584</u>
Other Financing Sources (Uses)			
Transfers to other funds	<u>(1,000,000)</u>	<u>(667,963)</u>	<u>332,037</u>
Net Change in Fund Balance	(625,000)	(151,379)	473,621
Fund Balance, <i>Beginning of Year</i>	<u>1,125,887</u>	<u>1,191,343</u>	<u>65,456</u>
Fund Balance, <i>End of Year</i>	<u><u>\$ 500,887</u></u>	<u><u>\$ 1,039,964</u></u>	<u><u>\$ 539,077</u></u>

Compliance Section



**Independent Auditor's Report on Internal Control over
Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed
in Accordance with *Government Auditing Standards***

Board of Directors
South Adams County Fire Protection District
Commerce City, Colorado

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, the aggregate remaining fund information and the General Fund budgetary statement of the South Adams County Fire Protection District (the District) as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated July 25, 2024.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Denver, CO
Frisco, CO
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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering South Adams County Fire Protection District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Hick & Company, PC

Englewood, Colorado
July 25, 2024





**Independent Auditor's Report on Compliance for Each
Major Federal Program, Internal Control over Compliance,
and the Schedule of Expenditures of Federal Awards
Required by the Uniform Guidance**

Board of Directors
South Adams County Fire Protection District
Commerce City, Colorado

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the South Adams County Fire Protection District's (the District's) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended December 31, 2023. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Office Locations:

Colorado Springs, CO
Denver, CO
Frisco, CO
Tulsa, OK

Denver Office:

750 W. Hampden Avenue,
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TEL: 303.796.1000
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Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.



Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Hick & Company, PC

Englewood, Colorado
July 25, 2024



South Adams County Fire Protection District

Schedule of Findings and Questioned Costs For the Year Ended December 31, 2023

Section I: Summary of Auditor's Results

Financial Statements

Type of auditor's report issued:

☒ Unmodified ☐ Qualified ☐ Adverse ☐ Disclaimed

Internal control over financial reporting:

- Material weaknesses identified? ☐ Yes ☒ No
- Significant deficiencies identified that are not considered to be material weaknesses? ☐ Yes ☒ None Reported

Noncompliance material to financial statements noted?

☐ Yes ☒ No

Federal Awards

Internal control over major federal programs:

- Material weaknesses identified? ☐ Yes ☒ No
- Significant deficiencies identified that are not considered to be material weaknesses? ☐ Yes ☒ None Reported

Type of auditor's report issued on compliance for major federal programs:

☒ Unmodified ☐ Qualified ☐ Adverse ☐ Disclaimed

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

☐ Yes ☒ No

Identification of major federal programs:

Assistance Listing

<u>Number</u>	<u>Name of Federal Cluster/Program</u>
21.027	Coronavirus State and Local Fiscal Recovery Funds

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000

Auditee qualified as low-risk auditee? ☐ Yes ☒ No

Section II: Financial Statement Findings

None to report for the year ended December 31, 2023.

South Adams County Fire Protection District

Schedule of Findings and Questioned Costs
For the Year Ended December 31, 2023

Section III: Federal Award Findings and Questioned Costs

None to report for the year ended December 31, 2023.

South Adams County Fire Protection District
Summary Schedule of Prior Audit Findings
For the Year Ended December 31, 2023

Findings Required to be reported by the Uniform Guidance

No matters are reportable.

South Adams County Fire Protection District
Schedule of Expenditures of Federal Awards
Year Ended December 31, 2023

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal Assistance Listing	Pass-Through Grantor's Number	Pass-Through to Subrecipients	Amount Expended
U.S. DEPARTMENT OF TREASURY:				
Passed-through Adams County, Colorado -				
Coronavirus State and Local Fiscal Recovery Funds	21.027	ARPA-163; ARPA-200	\$ -	\$ 826,086
Total U.S. Department of the Treasury			<u>-</u>	<u>826,086</u>
Total Expenditures of Federal Awards			<u>\$ -</u>	<u>\$ 826,086</u>

South Adams County Fire Protection District

Summary Schedule of Prior Audit Findings For the Year Ended December 31, 2023

Note 1: Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of South Adams County Fire Protection District (the District) under programs of the federal government for the year ended December 31, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (the Uniform Guidance)*, using the accrual basis of accounting. Therefore, some amounts presented in this schedule may differ from amounts presented in the financial statements. The District does not charge a de minimis indirect cost rate.